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**INSTITUTIONAL CHANGE, INFLATION TARGETING AND THE STABILITY OF
INTEREST RATE REACTION FUNCTIONS**

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Abstract

We estimate forward-looking interest-rate reaction functions for the G3 economies and for a group of countries which recently adopted inflation targets for the period 1975-97. We employ alternative measures for expected inflation and the output gap compared to the existing literature and estimate our models using recursive methods. Very few significant shifts in the responsiveness of monetary instruments are detected in the G3 countries, but significant differences emerge between these economies in the behaviour of the monetary authorities. In addition, the formal introduction of inflation targeting in countries like the UK, Sweden, Canada and New Zealand post-dates changes in the way in which central banks react to the objectives of economic policy.

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1. Introduction

This paper presents estimates of interest rate reaction functions for a number of OECD economies. We try to detect whether significant changes in monetary policy behaviour have occurred in the G3 economies, and in a number of other OECD countries where there have been institutional changes in the conduct of monetary policy is (i.e. Canada, the UK, New Zealand and Sweden). The latter are countries in which explicit inflation targets have been announced, and in some cases this has been accompanied by significant reform of the Central Bank's status.

In recent years there has been a great deal of work done on modelling interest rate reaction functions and we need to distinguish our contribution carefully from those of previous authors. In general economists have taken three broadly different approaches in modelling monetary policy behaviour. First, a number of researchers have used Vector Autoregressions (VARs) to estimate the way in which policy actions depend on a set of macroeconomic indicators, and how in turn policy actions impact on these macroeconomic variables through the transmission mechanism. Bernanke and Blinder (1992) used the US Federal Funds Rate to analyse the transmission mechanism in the US. More recently, Christiano *et al.* (1994), Bernanke and Mihov (1995, 1997) (*inter alia*)¹ have helped to refine this approach by analysing alternative measures of monetary policy and different identification mechanisms for the estimated VARs. Second, some researchers have focused on estimating single-equation (structural) reaction functions for monetary policy instruments (see for instance, McNees, 1992, Groeneveld *et al.*, 1996, Muscatelli and Tirelli, 1996, Clarida and Gertler, 1997, and Clarida *et al.*, 1997). Third, Rudebusch (1995, 1996) uses data from forward-looking financial markets to construct measures of unanticipated shocks to monetary policy.

In this paper we adopt the second of these approaches. The third approach, which uses financial market data, is less useful in judging whether there have been major changes in the

¹ For an excellent survey, see Christiano *et al.* (1998) who analyse the advantages and pitfalls of the VAR approach to identifying monetary shocks.

monetary authorities' policy behaviour and what the implication of the change has been for the monetary policy stance. The VAR approach has some advantages in that it allows one to jointly model both the endogenous policy response and the impact it has on key macroeconomic indicators by making only minimal assumptions about the transmission mechanism and the timing in the authorities' reactions to new macroeconomic data. However, the results from VAR models do seem to depend critically on the assumptions made about which variables to include in the VAR, and on the existence of a time-invariant transmission mechanism and reaction function (see Rudebusch, 1996). Given the number of variables one usually includes in a VAR, and given the limited number of observations, it becomes difficult to conduct any stability analysis by, say, using 'rolling VARs', especially if there have been frequent changes in either the policy regime or in the financial system which might affect the timing of the policy response and the nature of the transmission mechanism².

Indeed, as noted by Christiano *et al.* (1998), VAR modellers usually prefer not to report or to interpret estimated policy rules, because if the actual policy rule is forward-looking, the estimated coefficients of VAR-estimated 'policy rules' will be difficult to interpret. Instead, VAR models are primarily designed to construct measures of monetary policy shocks for use in analysing the transmission of monetary shocks³ (even though there are differing views of the robustness and usefulness of the monetary policy shock measures obtained from VARs - see Rudebusch, 1996, Bagliano and Favero, 1998, Christiano *et al.*, 1998). Overall, it does seem that these models are less useful in undertaking an empirical analysis of regime changes in the conduct of monetary policy.

Our focus on single-equation (forward-looking) structural reaction functions is similar to that in Clarida and Gertler (1997) and Clarida *et al.* (1997), and allows us to analyse shifts in monetary policy regimes using recursive estimation techniques. However, unlike these authors,

² Although Bernanke and Mihov (1995) do allow for a limited amount of time variation in their VAR model.

³ See e.g. Eichenbaum and Evans (1995).

we use alternative methods to estimate our measures of expected inflation and potential output. In addition, as we show in Section 2, we do not believe that the focus by earlier authors on the use of estimated forward-looking reaction functions to obtain explicit measures of inflation and real interest rate targets is correct. Finally, by presenting recursive estimates of forward-looking reaction functions we are able to present a more complete picture of the evolution of monetary policy in countries such as the US and the UK, where there have been marked changes over the last two decades.

The key results from our study are the following. First, for the G3 economies, our results confirm earlier findings that the interest rate reaction functions for Germany and Japan are quite stable, but there seem to be some signs that monetary policy in the US does not react to expected inflation as one would have anticipated from previous studies (e.g. Clarida *et al.*, 1997), especially for the period 1985-97. This suggests that the estimates of federal funds rate reaction functions are quite sensitive to the chosen sample and the measures of expected inflation and the output gap. Second, the timing of observed instability in our reaction functions and of systematic shifts in the estimated coefficients can be traced back to historical dates when policy and/or institutional changes are known to have taken place. We confirm the earlier results in Clarida *et al.* (1997) that the beginning of the 1980s marks a watershed in the commitment to low inflation, but our recursive analysis allows us to track down the different evolution of central bank behaviour in different countries. Third, the announcement of explicit inflation targets and the move to more independent central banks in several OECD economies does not seem to have led to a major change in the way monetary policy reacts⁴ to the final objectives of economic policy in

⁴ These results are consistent with those obtained in related work by Groeneveld *et al.* (1996), who reject the hypothesis of a structural break following the switch to inflation targeting in Canada, New Zealand and the United Kingdom. However, their models are backward-looking, use mainly domestic target variables, and focus solely on the overall stability of the fitted reaction functions during the early 1990s. Our modelling approach in this paper examines the stability of the model parameters over a longer sample and uses a measure of expected inflation and of potential output. There are also alternative approaches in the literature to assess the impact of inflation targets. For instance, Freeman and Willis (1995), and King (1995) examine credibility effects on the yield curve, and Almeida and Goodhart (1996) use a variety of different methods to assess the impact of inflation targeting on the behaviour of monetary authorities.

the 1990s. Furthermore, despite the movement to more flexible exchange rate arrangements in Europe, in a number of countries (including the UK and Sweden) external objectives continued to play an important part in interest-rate determination, much as they had in the 1980s.

The rest of this paper is structured as follows. In Section 2, we provide a link between estimated structural interest rate reaction functions and the theory of monetary policy design. This provides the background for our empirical models. Section 3 briefly outlines the major policy regime and institutional changes which have taken place in the countries under consideration. Our empirical estimates are presented in Section 4, and Section 5 concludes.

2. Interest Rate Reaction Functions in the Theory of Monetary Policy Design

In this section we consider how a forward-looking interest rate reaction function emerges from a simple Barro-Gordon-type theoretical model of monetary policy design. Consider the following model for current inflation in the presence of costly price-adjustment as in Calvo, (1983) or Rotemberg (1983) (Rotemberg and Woodford, 1998, propose a sticky price model which has similar implications):

$$p_t = p_t - p_{t-1} = \mathbf{b}p_{t+1}^e + \mathbf{j}(y_t - y^*) \quad (1)$$

where current inflation, π depends on inflation expectations and the current output gap, where y^* is potential output. The output gap is given by:

$$y_t - y^* = -s[R_t - R_t^e] + \mathbf{e}_t \quad (2)$$

Output deviations from the natural rate depend on a supply shock, \mathbf{e}_t , and the deviations of the nominal interest rate R_t (which is the policy instrument), from its expected value, R_t^e .

$$R_t^e = r^* + \mathbf{p}_{t+1}^e \quad (3)$$

where r^* is the (ex ante) real interest rate.

Following Svensson (1998), suppose that the monetary policy-maker's loss function is given by:

$$L = c(p_t - p^*)^2 + g(y_t - \tilde{y})^2 + r[R_t - E_t R_t] + r_1(R_t - R_{t-1})^2 \quad (4)$$

where the authorities penalise not only deviations of output from an output target, \tilde{y} , which exceeds the natural level y^* (as in Barro and Gordon, 1983), and of inflation from a target p^* (as in Svensson, 1997a), but also penalise deviations and changes in the policy instrument.

This formulation assumes that stabilisation policy via interest rate changes is costly, and that for this reason shocks are never fully stabilised in the long run. Svensson's (1997a) model highlights the risk of instability of an anti-inflationary policy by assuming that the policymaker penalises deviations of R_t from zero. Instead the formulation in (4) assumes that the policymaker knows the level of inflationary expectations, and consequently chooses a sequence for R_t . However, in the event of shocks hitting the economy, the authority decides whether to deviate from the nominal interest rate implied by the state of inflationary expectations. Solving the model under discretion, so that the monetary authority minimises (4) with respect to the nominal interest rate, taking expectations as given, yields an interest rate reaction function:

$$R_t = wr^* - A^* + b^* p_{t+1}^e + c^* e_t + d^* R_{t-1} \quad (5)$$

where the coefficients are:

$$w = \frac{s^2 j^2 c + s^2}{[s^2 j^2 c + s^2 + r_1]}; b^* = \frac{s^2 j^2 c + s^2 + c b j s}{[s^2 j^2 c + s^2 + r_1]};$$

$$c^* = \frac{s j^2 c + s}{[s^2 j^2 c + s^2 + r + r_1]}; d^* = \frac{r_1}{[s^2 j^2 c + s^2 + r_1]}$$

$$A^* = \frac{s b - y^* g c j s p^*}{[s^2 j^2 c + s^2 + r_1]}$$

Note that we need the interest rate adjustment costs r_1 to be not too large to avoid an unstable system following output shocks, as current inflation depends on expected future inflation⁵. It is also important to note that, if one were to estimate a reaction function such as (5), the interpretation of the constant would be different from that in Clarida *et al.* (1997). Basically, our model implies that the constant ($wr^* - A^*$) is a function of the real interest rate, inflation target and inflationary bias, while in Clarida *et al.* it is referred to as simply the long-run component of the real interest rate. This demonstrates that one has to be careful in interpreting the estimated parameters of an interest rate reaction function, as these largely depend on the assumptions one makes about the monetary authorities' loss function.

Under full information, the rational expectations constraint implies that no systematic surprises are possible. Therefore

$$R_t^e = E_{t-1}(R_t)$$

this implies that

$$p_{t+1}^e = r^* \frac{br_1}{cbjs - r_1} + \frac{b[s\bar{a} - y^*t + cjs p^*]}{cbjs - r_1} - R_{t-1} \frac{br_1}{cbjs - r_1} \quad (6)$$

By substituting (5) and (6) into (1) we have:

$$p_t = \frac{br_1}{cbjs - r_1} p^* + \frac{b[s\bar{a} - y^*t + cjs p^*]}{cbjs - r_1} - \frac{br_1}{cbjs - r_1} p_{t-1} + j\bar{a} - sc^* f_t \quad (7)$$

where the term in $b[s\bar{a} - y^*t]$ is the familiar Barro-Gordon inflation bias, which can be augmented or offset by the Svensson-type inflation target, p^* . In this model inflation also responds to supply shocks because interest rate adjustments are costly through the final term in (7). Note also

⁵ In general the system will be stable as long as $cbjs > r_1$, which implies $b^* > 1$, and that the expected inflation response to the output gap is positive in equation (6).

from (5) that the degree of nominal interest-rate smoothing depends on the authorities' perceived costs in adjusting interest rates⁶.

If there is no uncertainty about the monetary authorities' policy objectives⁷, both inflation and interest rates will fluctuate stochastically around a given mean⁸.

However, in practice, the authorities policy goals may not be observable (see Faust and Svensson, 1998, Muscatelli 1998a,b), and may vary over time (see Cukierman, 1992). Suppose for instance that price and wage-setters are uncertain about the policy-maker's preferences over inflation (his/her credibility):

$$c_t = c_{t-1} + w_t \quad w_t \sim (0, s_w^2) \quad (8)$$

Suppose also that the policy-maker cannot accurately predict the supply shock, but has to forecast it, and this forecast is private information, and that wage and price-setters cannot disentangle the uncertainty due to the supply shock, ε , and the preference shock⁹, ω . The private sector will then perceive the interest rate reaction function as:

$$R_t = r^* - a_0 + a_1 p_{t+1}^e + a_2 * e_t^f + a_3 R_{t-1} \quad (9)$$

where the α 's are functions of the same parameters (and $a_1 > 1$ like b^*) as in (5), but with c^e (the expected value of c) and where e^f is the forecast of the supply shock. The private sector will update their expectations of c and e^f each period on the basis of the variances of ε and ω in a standard signal extraction problem (see Cukierman, 1992, Muscatelli 1998b, Walsh, 1998).

Thus, following a regime change (e.g. the central bank being granted independence), where some parameter of the monetary authority's objective function shifts, if the regime change

⁶ Given (6), the solution for interest rates is:

$$R_t = r^* \frac{wH + b^* r_1}{H} + \frac{a_1 - y^* t + p^* j s c}{H} c^* e_t + \frac{a_2^* H - b^* r_1}{H} R_{t-1}$$

where $H = cbj s - r_1 > 0$ (see footnote 5)

⁷ Muscatelli (1998a,b) analyses a model of inflation targeting with uncertain central bank preferences.

⁸ Given the nature of the supply shocks in the model, both inflation and interest rates will be stationary.

⁹ In a monetary policy committee, the preference shock, ω can capture fluctuations in votes between different 'wings' of the committee.

was not fully credible one would observe a gradual adjustment of inflation and interest rates to a new mean level.

In practice one can estimate a forward-looking reaction function for interest rates along the lines of (9) by constructing a series for expected inflation and the expected supply shock (or equivalently the expected output gap), using an optimal updating scheme for the expected variables (such as the Kalman filter). If one then observes the timing of significant shifts in the estimated reaction function parameters these should correspond to major shifts in the policymaker's preferences (institutional regime)¹⁰.

It is worth noting that by estimating a simple forward-looking interest rate reaction function such as (9), one is not trying to capture the exact way in which the monetary authorities actually react to economic indicators which affect real economic activity and expected inflation. Instead estimated forward-looking reaction functions based on (9) capture *the implicit way in which CB's operational rules/decisions translate into a reaction function in terms of expected inflation and output gaps*. Thus, for example, one might find some instability in the estimated reaction function parameters which may not be due to a change in policy preferences (price stability), but which might be due to a shift in the intermediate targets used to achieve this outcome¹¹. For instance in the case of the UK, we know that in the early 1980s there was a move away from monetary targets once it became clear that monetary policy was becoming over-contractionary. But in general major and permanent shifts in estimated parameters will reflect policy preferences.

The finding of a stable reaction function also requires careful interpretation. Suppose that one were to find a stable reaction function such as (9) for Germany. It is well known that the Bundesbank uses targets set in terms of the money supply (see Issing, 1997) as a broad guidance for expectations, but in practice the Bundesbank has shown considerable flexibility in meeting

¹⁰ They might also be due to shifts in the underlying structural model which changes the way in which the authorities form their expectations about inflation and the output gap, but in this case we should observe changes in the models for expected inflation and the output gap.

these money supply targets only 50% of the time over the last decade. The stability of the estimated reaction function would suggest that a relatively stable set of operational rules (rules followed de facto) has been used over a long period of time, and that ultimately the authorities' acted in such a way as to override their intermediate targets and were (at least implicit) expected inflation targeters (see Bernanke and Mihov, 1997 and Clarida *et al.*, 1997).

Therefore, we would argue that estimating reaction functions such as (9) does not allow one to directly analyse the authorities' reactions to a full set of policy indicators, but it does allow one to judge whether the operational rules have been stable and whether the reliance on certain intermediate targets has been at the expense of meeting final output stabilisation and inflation objectives.

In addition to the empirical evidence on regime shifts which emerges by estimating such implicit rules, there has been considerable interest recently in the performance of forward-looking (inflation expectations) policy rules. This has resulted in a number of detailed studies on the robustness and performance of expected-inflation policy rules (see Haldane and Batini, 1998, Faust and Svensson, 1998, Svensson, 1998). In part this is because of the emphasis given in some countries to the central bank's inflation forecast (cf. The Bank of England's regular inflation forecast based on current interest rate policies). In part it is because what really matters in terms of evaluating policies is their performance in terms of final objectives, not their ability to meet intermediate targets.

Before turning to how reaction functions along the lines of (9) can be estimated, we first turn to a brief survey of recent institutional changes in the countries we analyse.

¹¹ This point is also stressed by Christiano *et al.* (1998) in the context of VAR models.

3. Institutional changes and monetary policy reforms.

In this section we provide a thumbnail sketch of the major changes in the way in which monetary policy is conducted in the countries considered. A variety of factors may cause shifts in estimated monetary policy reaction functions. Some of them, such as highly publicised institutional innovations and political changes are easily identified from descriptive accounts of monetary policy and will be discussed here. In Section 4 we will verify whether actual policy changes coincided with announced reforms using our empirical results. We can also assess whether unannounced policy changes took place.

Other shifts in the reaction functions may have occurred for “technical” reasons. These include the instability of demand for money functions which eventually caused the demise of monetary aggregates. Similarly, in other countries the authorities may have relied (formally or informally) on indicators or intermediate objectives which were subsequently abandoned. These too are important to understand our results, and will be discussed in the next sections as they show up in our estimates.

There are important differences within the group of countries analysed here. Monetary institutions in the G3 (the U.S., Germany and Japan) have been remarkably stable during the sample period; i.e., the relationship between the political system and monetary institutions has not changed in these countries¹². In the U.S. and Germany the central bank enjoys a relatively high degree of independence (see Cukierman 1992, Grilli *et al.*, 1991) and is best defined as a “goal independent” central bank¹³, that is, a bank which is not held accountable for achieving a certain policy target. For instance German monetary policy has been defined as a regime of “disciplined discretion” (Laubach and Posen, 1997), whereas monetary policy during the

¹² Since 1979, EMS membership might have constrained the Bundesbank's ability to retain control of monetary policy. Most discussions on the DM's role in the EMS have concluded that the Bundesbank largely retained her independence (see Fratianni and Von Hagen, 1990).

¹³ For instance, both Neumann (1996) and Clarida and Gertler (1997) argue that the Bundesbank pursues multiple objectives and is flexible in attaining them, that is, emphasis sometimes shifts from one policy target to another. For a similar view see Mishkin and Posen (1997). For a contrasting view, stressing continuity in the Bundesbank's use of monetary targets, see Issing (1997).

Greenspan era has been defined as “pre-emptive monetary policy without an explicit nominal

For most of the sample period, the central banks of the second group of countries in our sample (Canada, New Zealand, Sweden and the United Kingdom) have had limited independence in the conduct of monetary policy compared to the CBs of the G3 countries (see Cukierman, 1992, Grilli *et al.*, 1991). During the 1990s explicit inflation targets were announced in all of the second group countries, but there are important differences between these countries in terms of their institutional arrangements and the role the central bank plays in achieving the target. In fact only New Zealand’s CB (and to a lesser extent the UK’s CB since 1997) has been given a legal mandate to achieve the inflation target.

In the UK, the Bank of England was only granted independence in 1997. However, there have been several changes in monetary strategy in the last two decades. The election of the Thatcher government in 1979 signalled a long-lasting shift in the collective attitude towards inflation¹⁴. Instead of adopting an institutional approach the Conservative governments tried to build a reputation for their commitment to low inflation policies, experimenting first with monetary targets and then adopting a more eclectic approach to intermediate objectives from the mid-1980s. After a short spell of ERM membership in 1990-1992, the government then opted for a new monetary policy framework involving the announcement of formal inflation targets. The Conservative government chose not to delegate the implementation of monetary policy to an independent and accountable central bank. Instead the government's own reputation was the ultimate guarantee of the policy commitment. However, the central bank played the key role of publicly assessing the overall consistency of the policy stance. For a detailed account see Briault *et al.* (1995) and King (1998). The newly-elected Labour government in 1997 then sought to

¹⁴ Alogoskoufis *et al.* (1992) find convincing evidence of a spectacular reversal in the political business cycle after Mrs. Thatcher came to power. For a more descriptive analysis see Minford (1993).

further bolster the inflation targeting framework by granting the Bank of England instrument independence. Monetary policy decisions are now taken by a newly-constituted Monetary Policy Committee.

From the breakdown of M1 as an intermediate target in the early 1980s, until 1991 the Bank of Canada had not committed herself to any pre-determined policy pattern, apart from the reiteration of the long-term goal of price stability. Neither intermediate target nor time frame was apparently cast in the attempt to pursue the long-run objective, while various monetary and credit aggregates (including the exchange rate with the US\$) were used in turn as information variables. In 1991 the government and the bank set a sequence of year-to-year target bands for the inflation rate, so as to bring about a gradual reduction in inflation. However, the CB was not granted a legislative mandate to achieve these inflation targets nor was a procedure established by which the CB would be held accountable for missing the targets. The “doctrine of dual responsibility” traditionally attributes the ultimate responsibility for the results of monetary policy to the Minister of Finance. Thus, the Bank of Canada has enjoyed only a limited degree of formal independence (see Grilli *et al.*, 1991, Cukierman, 1992). Nonetheless, the monetary authorities had been publicly calling for a stricter control on inflation since 1988, while from 1994 the degree of transparency of their acts has remarkably increased (Mishkin and Posen, 1997).

Since 1977 Sweden had been pegging its currency unilaterally, first to a trade-weighted basket of currencies, then switching to the ECU in May 1991. However, the strength by which this commitment to the external anchor was pursued varied significantly, as numerous devaluations took place (Horngren and Lindberg, 1994). To some extent the Riksbank turned to a less accommodative attitude towards inflation outbursts after 1982. The marginal (overnight) rate was then extensively used to regulate large currency flows during the fixed exchange rate period. After the November 1992 crisis the Riksbank floated the Krona and announced the unilateral

adoption of an inflation target in January 1993¹⁵. However the bank has never been granted an independent status, and political influences on the board are important (Svensson, 1995; McCallum, 1996).

Finally, we turn to the evolution of the monetary regime in New Zealand, which switched to inflation targeting in 1989. Historically, New Zealand's Reserve Bank had a degree of independence which ranked lowest amongst the OECD countries (see Grilli *et al.*, 1991; Cukierman, 1992). Correspondingly, New Zealand's inflation rate was well above the OECD average. Up until the mid-1980s monetary policy relied mainly on regulation and administrative controls of capital markets. From 1985 the Bank turned to a more market-oriented approach to monetary control, and based policy decisions on a variety of indicators, such as the exchange rate, the term structure of interest rates, monetary aggregates and output (see Fischer, 1995). The Reserve Bank Act, introduced in 1990 to establish a legislative commitment to price stability, gave the Government and the Central Bank Governor the mandate to agree on a policy target (it was decided that this should be an inflation target), and explicitly contemplates the possibility of the Governor's dismissal if the set target is not met.

4. Empirical Estimates of Reaction Functions

4.1 The Monetary Policy Instrument Variables

As in other recent attempts to estimate monetary authorities' reaction functions (see Clarida *et al.*, 1997), we focus on short-term money market rates as the policy instrument. Clearly there are difficulties in identifying a single interest rate measure as *the* monetary policy instrument for the whole of our sample period (see Bernanke and Mihov, 1995), and one might want to use different interest rate measures as the policy instrument at different times (e.g. discount rates in the early part of the sample and repo or call money rates towards the end of the

¹⁵ The term unilateral emphasises the lack of a legislative mandate to achieve a specific inflation target. See Svensson (1995) for a detailed account of these events.

sample period). But such fine distinctions would inevitably be arbitrary, and in any case short-term money market rates will largely reflect the authorities' monetary policy stance under different operating procedures.

4.2 Measuring Inflation Expectations and the Output Gap

There are different methods to obtain measures of inflation expectations and the output gap. Other authors like Clarida *et al.* (1997) have used a Hodrick-Prescott-type non-linear trend to obtain a measure of potential output and hence deviations of actual output from this trend. In order to obtain a measure of inflation expectations, Clarida *et al.* (1997) use the errors-in-variables approach to modelling rational expectations whereby future actual values are used as regressors instead of the expected values, and instrumental variable estimation is used to take account of the presence of forecast errors.

Turning first to the output gap, one disadvantage of the Hodrick-Prescott procedure is that it involves using the full sample in the construction of the output trend, and hence using this filter implicitly involves making the assumption that the policymaker has future information on the path of output in the evaluation of the potential output trend. Rational expectations models which use the full sample similarly do not make allowances for gradual learning by the economic agent, as might be plausible in a situation where the monetary regime is not always constant over the sample period (see Cuthbertson *et al.*, 1992).

Instead we used the Structural Time Series (STS) approach proposed by Harvey (1989) to generate the series for the output gap and expected inflation. There are several advantages in using this approach. The first is that it provides a useful and intuitive way of decomposing a series into trend and cyclical components, which is particularly useful when one tries to estimate a series for an unobservable trend such as potential output. Second, the modelling approach lends itself readily to using a Kalman Filter estimation procedure, which allows one to proxy the learning process by policymakers and economic agents. Third, the structural time series models are parsimonious models which have reasonably rich ARIMA processes as their reduced forms.

Essentially, we estimated models for real GDP and inflation for each country, seeking to disentangle the trend, cycle and irregular components¹⁶. In the case of GDP, a convenient decomposition of the series was made possible by applying the Kalman filter on the trend component. Subsequently, the latter was computed on the basis of one-step ahead predictions of the state vector. This way, estimates of potential output are based only on past information, rather than on the full sample. In the case of inflation, we simply computed one-step ahead prediction errors from a univariate structural time series model to obtain a measure of expected and unanticipated inflation. Our estimated potential output trends and expected inflation correspond well with descriptive accounts of macroeconomic conditions in the countries under consideration, and are illustrated in Appendix A (Figures A1.-A.3).

4.3 Estimating Policy Rules

Recent contributions to the inflation targeting debate (Svensson,1997b; Rudebusch and Svensson, 1998; Haldane and Batini, 1998) have shown the quasi-optimality of interest rate policy rules based on forecasts of future inflation. As noted previously, this class of forward-looking rules seems to be well approximated by simple specifications of interest rate reaction functions, such as (9). Also, as we have stressed above, such inflation-forecast policy rules may be followed implicitly by monetary authorities even if an explicit inflation-targeting regime has not been adopted. In general the form of the inflation forecast-based rules considered is:

$$r_t = \alpha r_t^* + \beta r_{t-k} + \gamma E_t p_{t+j} + \delta (b_t - y_t) \zeta \quad (13)$$

¹⁶ The STAMP 5.0 software was used to estimate the STS models. Output and inflation were found to be I(1), and to have a significant cyclical component. The estimates STS models are available on request from the authors.

where r_t is the short-term *ex ante* real interest rate, r_t^* represents the long-run equilibrium real interest rate, while $E_t p_{t+j}$ is the j -period ahead inflation rate expected at t . Past values of the interest rate to capture interest-rate smoothing behaviour and the output gap are also included¹⁷.

This can be re-written in terms of the nominal interest rate:

$$R_t = \mathbf{a} + \mathbf{j} R_{t-k} + \mathbf{w} E_t p_{t+j} + \mathbf{l} \mathbf{b}_t - y_t^* \mathbf{c}, \quad (14)$$

where $\mathbf{w} = (1+\mathbf{g})$, while \mathbf{a} includes the long-run real interest rate and the persistence in the forecast of inflation.

In Section 1, we saw that a reaction function like (14) emerges from a simple policy design model (equation 9):

$$R_t = r^* - \mathbf{a}_0 + \mathbf{a}_1 p_{t+1}^e + \mathbf{a}_2^* e_t^f + \mathbf{a}_3 R_{t-1} \quad (9)$$

By generalising this to include a longer lead for inflation, a longer lag for the interest-rate smoothing term, and substituting the output gap for the supply-shock forecast, (9) is seen to be similar to the forecast-based policy rule in (14).

In what follows, we estimate interest-rate reaction functions of the following type:

$$R_t = \mathbf{a} + \sum_{i=1}^k \mathbf{j}_i R_{t-i} + \mathbf{w} E_t p_{t+j} + \mathbf{l} \mathbf{b}_t - y_t^* \mathbf{g} \quad (15)$$

Typically we find that a maximum lag length of $k=2$ is sufficient to capture the degree of interest-rate smoothing. Having estimated the basic reaction function in (15), we then search for the appropriate lead (j) for the inflation forecast term $E_t p_{t+j}$ on the basis of goodness-of-fit.

As noted in Haldane and Batini (1998), the specification of reaction functions such as (15) allows one to analyse a number of issues. First, the parameters (\mathbf{w}, j) , i.e. the weight the bank puts on expected inflation and the lead term on it, determines the responsiveness of the instrument to changes in the forecast and the forward-lookingness of bank's horizon. In addition, the parameters (j, k, \mathbf{j}) capture the degree of inertia in the interest rate policy. Finally, a value of

¹⁷ Batini and Haldane (1998) note that the omission of an output gap term does not mean that the authorities do not stabilise output, since by adjusting the degree of interest-rate smoothing and the lead in the inflation forecast

I different from zero implies that the rule explicitly includes some reaction to deviations of output from potential. This term, as some of our estimates show (the output gap is not always significant), may prove to be redundant. This does not imply that the authorities do not stabilise output, as the degree of aggression with which the bank reacts to inflationary shocks has obvious consequences for the output cycle (see Haldane and Batini, 1998).

The appropriate reaction lead to expected inflation (j) was usually found to be 4 quarters. This result broadly agrees with the findings of Batini and Haldane's dynamic simulations of a calibrated theoretical model, where the optimum lead length on the inflation forecast is found to lie between 3 and 6 quarters.

Lags of the dependent variable are always found to be significant. This is not surprising, as interest rate smoothing considerations appear to be a generally accepted part of monetary policy (see Almeida and Goodhart, 1996, Bernanke and Mihov, 1997). As shown below, we detected a substantial amount of inertia in the interest rate policy in all the countries of our sample.

One difference between our approach in this paper and that in similar studies (see *inter alia* Clarida *et al.*, 1997) is that we did not take for granted any structural break in the behaviour of the monetary authorities, even where, as was noted in Section 2 and the references contained therein, the early 1980s clearly emerge in some cases as a turning point in the monetary authorities' attitude towards inflation. Also, we have not imposed any particular structure for any shifts in monetary policy. This because we explicitly focus on the stability of reaction functions, as we wish to test whether any change can be detected in correspondence to announced regime shifts.

For this reason, we first estimated the reaction function (15) for each country over the full sample period - extending in the G3's case back to the end of Bretton Woods - and conducted a recursive analysis on the magnitude and the significance of regressors. Using

one can trade off output stabilisation against inflation stabilisation.

structural stability tests we were then able to detect major breaks in interest rates policy. As most major shifts in interest-rate policies took place in the 1970s or early 1980s, we then re-estimated a reaction function for each country over the post-1980 period, and again performed recursive tests and stability analysis. This allowed us to detect any parameter shifts in the reaction functions since 1980, and to interpret these shifts and any structural breaks in the light of announced institutional changes or shifts in policy regime.

Finally, as in Clarida *et al.* (1997), we hypothesised that monetary authorities might have responded to other intermediate objectives not included in our baseline specification in (15). Thus, lagged values of money growth, changes in the exchange rates and influences from relevant foreign interest rates were included as additional regressors. One potential objection to this is that it seems to challenge our general approach, as the additional variables should already have helped to forecast inflation and generated the potential output series in our structural time series modelling. However, in practice policymaking will involve the monitoring of some intermediate objective even where these did not help to forecast inflationary expectations. For instance, interest rates movements are often triggered by the desire to keep exchange rates within pre-determined limits, prevent excessive variations of some monetary aggregate, or shadow the behaviour of leading international interest rates. By including these additional regressors we can both check the extent to which these variables help to explain interest rate movements, and whether they have exerted a significant influence over all or part of the sample period. Clearly to the extent that movements in these additional variables are collinear with those in expected inflation, we would expect the addition of these regressors to lower the value of the estimated coefficient on expected inflation.

4.4 Interest Rate Reaction Functions: the G3 countries

Figure A.2 shows expected inflation and the ex ante real interest rates constructed using our measure of expected inflation for the G3. The importance of 1979 as a turning point for US monetary policy is evident, as real rates become positive after that date. Also, the contractionary policy of the early 1980s appears even stricter given the low level of inflationary expectations. In the case of Germany, the mid-1980s saw a period of generalised contractionary policy, and this was in part due to the great variability of the exchange rate with the dollar, and shifts in the terms of trade. German re-unification also created a major challenge for the Bundesbank with real interest rates rising quickly to bring expected inflation under control. The overall picture for Japan is somewhat less clear-cut, as financial instability and exchange rate variations influenced the interest rate management in opposite directions. Japan does have a rather different financial structure and its monetary policy has been influenced to a degree by external pressures (movements in the Yen-Dollar rate and its trade relationship with the US). Despite this, we find that an estimated reaction function does yield some sensible results (see also Chinn and Dooley, 1997).

Our estimated models are reported in Tables 1-7. For ease of exposition we report only the long-run static solutions of the model, as each regression contains one or two lags of the dependent variable. Asymptotic standard errors are reported for each estimated coefficient. Table 1 reports the estimated reaction function for Germany, respectively for the full sample period and since 1980. The estimates for the whole sample show that interest rates react to inflation expectations (with a point estimate greater than 1) and output. Adding the US Federal Funds rates marginally improves the fit of the interest rate reaction function¹⁸. Note that while the long run effect is only marginally significant, the Fed funds rate appears to be important in explaining the short-run dynamics of the German money market rate.

The variable addition tests show that neither money growth nor the exchange rate (measured as the DM-US\$ rate) seems to exert an independent significant effect on German

interest rates. This is interesting and confirms the results in Clarida and Gertler (1997), and Bernanke and Mihov (1997). Since 1971, the Bundesbank has set target ranges for the growth of broad monetary aggregates, but over the last fifteen years actual growth rates often exceeded (fell short of) the upper (lower) limit of the targeted band¹⁹. This confirms most modern accounts of the Bundesbank's monetary policy stance which suggest that monetary targets were not the Bank's primary objective but that discretionary undershoots and overshoots of the target bands were allowed where this did not impair the achievement of the inflationary objective.

The diagnostic tests for the estimated model in Table 1 shows some signs of non-normality (and possibly ARCH) in the residuals, but this is due to the bunching of a small number of large residuals at the end of the 1970s, and this is apparent from the post-1980 estimates.

The estimated reaction function for Germany is remarkably stable, with the estimated coefficients constant across sub-samples. Figure 1 shows 1-step and N-step down Chow tests, as well as the estimated coefficient and standard error bands and t-values for the expected inflation and output gap regressors for the post-1980 regression²⁰. This confirms the stability of the Bundesbank's policy rule, but shows that the size of the estimated response to the output gap fell after the unification shock in 1991 as the Bundesbank tried to offset the inflationary shock. We also found that a four-quarter lead for expected inflation works best for both the full sample and the post-1980 sample.

The main points to note from the German case are the following. First, the good performance of the estimated interest rate reaction functions suggest that the underlying policy objectives were relatively stable. Second, from 1980 onwards the overall policy thrust has unambiguously turned more conservative and the size of the policy response to expected inflation seems to have increased (the estimated coefficient is significantly larger than 1). Third, in line

¹⁸ For a descriptive account of these effects see Mishkin and Posen (1997).

¹⁹ See Von Hagen (1993), Issing (1997).

²⁰ It is worth noting that the estimated coefficients only show the short-run effect and does not take into account the impact of the autoregressive component of the reaction function. However, the estimated coefficient on the

with recent work (Clarida *et al.*, 1997) we find that monetary policy in Germany reacts systematically to cyclical conditions, even though the Bundesbank's declared monetary strategy (see Issing, 1997) is expressed in terms of monetary targets.

Our estimates for the Japanese reaction function (Table 2) over the whole sample show an insignificant coefficient on the output gap, whereas that on expected inflation is significant but well below one. Furthermore, the equation performs poorly. We tried to improve on this by including additional regressors. It turns out that the US Federal Funds rate exerts a strong influence on Japanese policy. As in the case of the US, instability in the reaction functions persists in the 1980-82 period. Shortening the sample to the post-1982 period results in a dramatic increase in the expected inflation coefficient, which suggests that the central bank's attitude towards inflation changed markedly. On the other hand, the recursive estimates (Figure 2) show that cyclical conditions became important only after 1992. The structural break tests show that there is a large outlier around 1986. This is probably due to external pressures on Japanese monetary policy in connection with the G7 agreements on managing the value of the US\$. It also confirms the casual observation that Japanese monetary policy might not have been sufficiently geared towards domestic targets (see *The Economist*, July 17 1998), and that this might have contributed to excessive deflation in Japan in the 1990s.

The USA reaction function estimated over the whole sample period (Table 3) is characterised by a coefficient on inflation which is not significantly larger than one and by a significant coefficient on the output gap. Diagnostics tests and recursive graphics show a marked period of instability before 1985, culminating in the 1979-1982 period, when the Fed switched from interest rate targeting to monetary base targeting, which implied greater instability in money market rates. Since then, the Fed has opted for the targeting of money market (federal funds) rates²¹. Goodfriend (1995) argues that the 1979-1982 parenthesis of monetary base targeting also

autoregressive term is quite stable, and the recursive coefficient estimates also reflect the movement in the long-run coefficient for each explanatory variable.

²¹ For a detailed description of how techniques of monetary control have evolved in the U.S. see Lombra (1993).

marked the Fed decision to aggressively clamp down on inflation expectations which was accomplished by 1985.

Our estimates over the post-1980 sample show that some important changes did indeed take place. Interest rates seem to react to inflation expectations on a shorter horizon (a 2-quarter horizon is found to work best post-1985) and with a larger coefficient when the reaction function is re-estimated over the latter part of the sample. Our results seem to be at odds with those obtained by Clarida *et al.* (1997) using different estimation methods²², as they find an estimated coefficient on inflation which is much greater than one. The most likely explanation for this difference seems to lie in the chosen sample period, as we found that the size of our estimated inflation coefficient depends critically on the sample chosen.

The picture changes completely if we focus on the post-1985 sample. The equation is stable, and includes a coefficient on expected inflation with a point estimate greater than unity (although it is not significantly larger than 1). The post-1985 reaction function seems to suggest that the Fed was adjusting real rates to follow the output cycle, with Figure 3 showing a significant output gap effect by 1992. One might argue that having successfully restrained inflation expectations in 1979-82, the Fed exploited her reputation to implement countercyclical policies. Furthermore, the theoretical model discussed above suggests that in a full information context, that is when the private sector has learned about the bank preferences, inflation expectations are highly collinear with the output cycle. This might bias the estimated coefficient on the inflation expectations regressor downwards. The other interesting aspect of the post-1985 results is that they show a shorter lead on expected inflation (2 quarters) than in most of our other estimated reaction functions.

These findings broadly illustrate a substantive difference between the Fed's and Bundesbank's monetary strategies, even though both reaction functions seem substantially stable

²² Mehra (1997) estimates a somewhat atheoretical reaction function, where the Fed funds rate follows an error correction process and responds to the output cycle and to the interest rate on long term treasury bills. We added the latter variable to our equation, but could not find any significant effect.

post-1985. The Bundesbank appears to respond more forcefully to movements in expected inflation than the Fed. However, this result is open to other interpretations. For instance, Mishkin and Posen (1997) label the Fed policy as “just do it”, or pre-emptive policy without a nominal anchor. Their argument is that monetary policy must act well in advance of a surge in inflation expectations since the full impact of monetary policy on inflation takes long lags. The main disadvantage of such policy obviously lies in the difficulty of establishing a clear policy pattern with all the risks that this implies at times when the economy is being hit by major exogenous shocks. Our results suggest that such pragmatic and forward-looking policy should not be interpreted as if the Fed systematically reacted to longer term expectations, as in the Bundesbank’s case. In fact we found that shorter leads on the expected inflation variable (2 instead of 4 quarters) seemed to work better in the case of the US for the latter part of the sample. This confirms the casual observation that the Fed has chosen to signal its commitment to low inflation in recent years by reacting in advance to increases in inflationary expectations.

4.5 Interest Rate Reaction Functions: the inflation targeters

Figure A.3 plots the expected inflation series and the *ex ante* real interest rates computed using our expected inflation series for the group of inflation targeters in our study. It is interesting to note that in the case of Sweden, Canada and New Zealand *ex ante* real rates appear to have turned positive well before the announcement (represented in the charts as a vertical solid line) or the adoption of targets, while inflation expectations, at least in the first two countries, seem to have been somewhat subdued in proximity the announced regime changes.

In the case of UK, it is worth remembering that there were a number of changes in intermediate targets and in the techniques of monetary control since the 1970s. The first Thatcher government put an end to a phase of administrative controls on domestic credit expansion and on international capital movements, and put into place a commitment to money supply targets in the Medium-Term Financial Strategy (MTFS).

The MTFIS envisaged amongst other things a 5-year sequence of gradually decelerating growth targets for £M3. However, the unstable relationship between this monetary aggregate and the final policy objectives quickly led to the demise of formal monetary targets. The government then adopted a more eclectic approach to targeting (see Minford, 1993, King, 1998), which basically involved targeting nominal income growth. In the late 1980s, the exchange rate assumed greater importance as an indicator of monetary conditions (see Bowen, 1995), and Sterling finally entered the ERM of the European Monetary System in 1990. The exit from ERM following the 1992 crisis forced the government to put an alternative regime in place, and the post-1992 announcement of explicit inflation targets was seen as a practical way of achieving price stability, especially after the previous disappointments with monetary and exchange rate targets. It did not involve a new institutional regime until 1997 (as the government retained effective control of monetary policy throughout the period 1992-7), when the Bank of England was granted independence and became accountable for meeting the inflation target set by the government.

Our estimates for the UK (Table 4) show that over the whole sample period the coefficient on inflation expectations is not significantly larger than 1. Furthermore, the money market interest rate seems to have reacted to both the exchange rate and the money supply.

Given the instability in the estimated reaction function until the mid-1980s, we re-estimated the equation for the 1985-1996 sample. This shows that the policy horizon became substantially shorter after the 1985 Sterling crisis- interest rates reacting to one-quarter ahead expected inflation - and the coefficient on expected inflation becomes significantly larger than one. Within this, the other minor shifts in policy regimes are also apparent (see Figure 4). For instance, the estimated coefficient on the sterling effective exchange rate was significant between 1988-1992, capturing both the 'shadowing the DM' and the ERM phases in UK policy. By contrast, the coefficients on the output gap became less significant during the ERM phase, as domestic policy objectives were sacrificed for the external objective.

All in all, our results closely mirror the changes in policy regimes outlined above. The main turning point is in 1979. The more recent shifts in the estimated coefficients of the reaction function seem to be linked to the difficulties encountered in achieving a specific target rather than a lack of commitment to the goal of price stability.

Our estimates for Canada over the full sample period (1975-1997) yield somewhat puzzling results (see Table 5). When the US Fed funds rate is added to the equation, both the coefficients on the output gap and on expected inflation are not significant. Clearly, as in the case of Germany and Japan, the Fed funds rate absorbs part of the significance of the inflation variable. Even though M1 was the intermediate policy target in Canada between 1975 and 1982²³ (Freedman,1995), we could not find a significant role for the money supply in our estimated reaction function. Furthermore, there are clear signs of instability in the estimated function in the late 1970s and early 1980s.

Re-estimating the equation for the post-1982 sample we find that the coefficient on inflation expectations is still insignificant, whereas effective exchange rate variations now seem to be significant alongside the Fed funds rate and domestic output.

What about the impact of inflation targets? The introduction of targets does not seem to have caused a break in the behaviour of interest rate policy. At most there seems to have been a temporary impact on interest rate policy *just prior* to the introduction of inflation targets. Figure 5 shows some signs of instability in the expected inflation coefficient around the period 1990-1, although the N-step down Chow tests are not significant at the 5% level. Descriptive accounts of Canadian monetary policy in this period (Mishkin and Posen, 1997) point out that the inflation target was used as a guidance for expectations, but stress that in several occasions monetary policy was in fact constrained to react to external conditions, such as exchange rate developments and the behaviour of US monetary policy. Our estimated reaction function seems to confirm this. Furthermore, the Bank has recently defined a short-run operational target, the

index of monetary conditions (MCI). MCI changes include variations in a short-term interest rate and in the trade-weighted exchange rate. Clearly, this highlights the importance of external constraints on the Bank of Canada's policy stance.

The full-sample estimates (1980-97) for Sweden show a significant but relatively low coefficient on expected inflation, while the output gap is not significant at all (see Table 6). The main instability in the estimated reaction function corresponds to the time of the ERM crisis in 1992. Monetary policy in Sweden has been externally tied to the ERM until 1992, when the krona was forced to devalue notwithstanding an unprecedented surge in domestic interest rates. Sweden has moved to inflation targeting since then. However, Svensson (1995) points out that the credibility of the new regime has been hampered by a number of factors, such as the deep political divisions over the conduct of monetary policy and the relatively large budget deficits. The sudden policy reversals and the overall uncertainty about the post-1992 regime clearly show up in our estimates, making it difficult to detect a clear policy pattern²⁴.

Once a dummy is included for the ERM crisis in 1992, the coefficient on expected inflation rises and becomes more significant, but the point estimate remains below one, and the output gap variable is almost significant at the 5% level. However, we are unable to find signs of a significant permanent shift in the reaction function following the introduction of inflation targets. The main story which emerges from Figure 6 is (as for the UK) the decreasing importance of domestic inflation and output targets just before the ERM crisis in 1992. On the other hand, since inflation did in fact fall in Sweden, one might conclude that monetary policy in this period is best defined as keeping real interest rates high until inflation was brought down. Taking into account the severe credibility constraints outlined above, this apparently stubborn policy was perhaps the only alternative left to the bank in order to signal her willingness to curb inflation.

²³ In 1982 it was officially abandoned due to innovations in the financial sector.

²⁴ As explained in the data appendix, the OECD database does not have a consistent output series before and after 1982.

New Zealand has been the most often cited inflation targeting experiment, not least because in this case the legal arrangements designed to regulate the bank activity follow the prescriptions of monetary policy design theory more closely than elsewhere (see Walsh, 1995). The estimated equation for the full sample (see Table 7, Figure 7) shows that interest rates seem to have reacted only to expected inflation - the estimated coefficient is close to be significantly larger than 1 - whereas domestic cyclical conditions do not seem to matter much²⁵. Even though exchange rate shocks are explicitly cited in the Bank contract as a possible justification for deviating from the announced policy, we could not find a significant exchange rate effect. On the other hand diagnostic tests signal some ARCH pattern in the residuals. This may be due to occasional interest rate adjustments to external conditions. Another possible explanation is found in the exceedingly narrow band originally set around the inflation target, which caused significant instrument instability in a futile effort to “fine tune” inflation control²⁶ (Mishkin and Posen, 1997). Once again, the key result from the stability tests is that in the ‘90s the Central Bank followed a policy pattern which was already been established in the former decade. The stability of the inflation expectations coefficient and of the overall equation indicates that the inflation target regime did not seem to make a marked difference to interest rate policy. The other main point to note is that inflation targeting does not seem to have allowed the authority a greater leeway to stabilise output fluctuations.

5. Conclusions

In this paper we estimated forward-looking interest rate reaction functions for the G3 economies and for a group of countries which recently adopted explicit inflation targets as the centre-piece of their monetary strategies. In addition to the detailed results for each country, a number of general conclusions emerge from our empirical results.

²⁵ Hutchison and Walsh (1998) suggested that the Reserve Bank looked at output stabilisation as an additional objective, but the output gap term is not significant in our estimates. Nevertheless, as pointed out previously, the absence of an output gap term in the reaction function does not preclude some degree of output stabilisation.

First, the recent switch to inflation targets seems to have made little difference to interest rate policy in the group of inflation targeters. In practice it seems that any major changes in the responsiveness of interest rates to expected inflation took place well before the adoption of inflation targets or before the change towards greater central bank independence which occurred in some of these countries (New Zealand, the UK). The obvious conclusion is that the new regimes were brought in to consolidate gains in terms of lower inflation. Only time will tell if, in response to major exogenous shocks, monetary policy will respond more vigorously to inflationary forces than in the past.

Second, in countries where there were explicit intermediate targets (such as monetary aggregates in Germany) these are usually used as an anchor for expectations, but this does not necessarily imply that policy is strictly constrained to follow them in practice. Monetary policy often follows a broader set of objectives. Our results confirm those of previous researchers who find that in practice the Bundesbank targets inflation and output and reacts to external conditions.

Third, where the policy-maker is subject to some implicit constraint due to external conditions (as in the case of Canada and Japan) this can sometimes lead to a less clear picture regarding the monetary authorities' response to expected inflation and to the cycle. The UK is a notable exception to this as, despite the influence of external variables during the ERM and pre-ERM phase, domestic considerations still dominated.

Finally, we should focus on some important differences in the behaviour of central banks. On the one hand in the US we seem to have the apparent 'just do it' attitude of the Fed, who exploits her reputation to focus on the cycle, bolstered to some extent by a shorter horizon on expected inflation in the estimated reaction function. On the other hand we have the situation of those monetary authorities who feel that yet have to build up a reputation, such as the Swedish Riksbank's stubborn attempt to lower inflation expectations by means of high interest rates and the apparently exclusive focus of the bank of New Zealand on domestic inflation. Whether this

²⁶ Perhaps not surprisingly, both the inflation target and the band width were revised in the '90s

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Sample Regressor	1970Q3-1996Q4				1980Q1-1996Q4			
	Baseline*		Adding Fed Funds Rate**		Baseline*		Adding Fed Funds Rate**	
Constant	0.01284 (0.01498)		-0.002516 (0.01731)		0.02088 (0.00818)		0.007248 (0.01178)	
Expected Inflation	1.416 (0.3835)		1.174 (0.3255)		1.494 (0.2434)		1.373 (0.2602)	
Output Gap	0.9186 (0.4643)		0.8073 (0.3999)		0.4848 (0.2351)		0.6077 (0.263)	
Fed Funds Rate			0.3144 (0.1702)				0.21 (0.1175)	
Variable Addition Tests***	money growth 1.2556 [0.2895]				money growth 0.56493 [0.5713]			
	exchange rate 1.2552 [0.2948]				exchange rate 0.71692 [0.5457]			
Summary Statistics	R ² 0.870249 s 0.009158 DW 1.73 AR 1- 5 F(5, 97) 1.2563 [0.2891] ARCH 4 F(4, 94) 3.3586 [0.0129] Normality c ² (2) 55.873 [0.0000] RESET F(1,101) 0.4661 [0.4963]	R ² 0.8908 s 0.008485 DW 1.80 AR 1- 5 F(5, 95) 1.4545 [0.2121] ARCH 4 F(4, 92) 2.3624 [0.0588] Normality c ² (2) 65.731 [0.0000] RESET F(1, 99) 1.2401 [0.2682]	R ² 0.949219 s 0.0055634 DW 1.69 AR 1- 5 F(5, 59) 0.7215 [0.6100] ARCH 4 F(4, 56) 0.4445 [0.7759] Normality c ² (2) 11.187 [0.0037] RESET F(1, 63) 0.0168 [0.8971]	R ² 0.963906 σ 0.00476544 DW 1.60 AR 1- 5 F(5, 57) 2.0422 [0.0863] ARCH 4 F(4, 54) 1.4412 [0.2330] Normality c ² (2) 0.3125 [0.8554] RESET F(1, 61) 0.0301[0.8627]				

Table 1. Germany

*Derived from a RLS regression of the interest rate on a constant, 4-quarter ahead expected inflation, output gap and one lag of the dependent variable.

**As for the note above, but now with two lags of the Fed Funds Rate on the RHS.

***We tested for the addition of other regressors. Zero restrictions on lagged money growth and changes in the current and lagged exchange rate vis-a-vis the US\$ were tested by a F-version of the Wald test. P-values in brackets.

Asymptotic standard errors are in parentheses. AR is a LM test for the hypothesis of no serial correlation; ARCH checks whether residuals have an ARCH structure, with no ARCH as the null; Normality tests the normality of residuals; RESET tests the null of no functional mis-specification. P-values in brackets.

Sample Regressor	1971Q4-1996Q3		1982Q1-1996Q3	
	Baseline*	Adding Fed Funds Rate**	Baseline*	Adding Fed Funds Rate**
Constant	0.03263 (0.01081)	-0.01123 (0.01276)	-7.478 (2.538)	-0.02378 (0.01929)
Expected Inflation	0.6292 (0.1894)	0.4389 (0.09508)	1.872 (0.6319)	1.821 (0.5251)
Output Gap	0.791 (0.5732)	-0.03604 (0.3074)	1.22 (0.7698)	0.8286 (0.5059)
Fed Funds Rate		0.6364 (0.1346)		0.5548 (0.3044)
Variable Addition Tests***	money growth 1.3935 [0.2533] exchange rate 2.4543 [0.0684]		money growth 0.29414 [0.7464] exchange rate 0.6417 [0.5917]	
Summary Statistics	R ² 0.95232 s 0.00639043 DW 2.24 AR 1- 5 F(5, 90) 3.1778 [0.0109] ARCH 4 F(4, 87) 2.1103 [0.0863] Normality c ² (2) 25.49 [0.0000] RESET F(1, 94) 4.189 [0.0435]	R ² 0.960445 s 0.00585134 DW 2.17 AR 1- 5 F(5, 89) 1.447 [0.2154] ARCH 4 F(4, 86) 2.4588 [0.0514] Normality c ² (2) 9.3293 [0.0094] RESET F(1, 93) 1.7085 [0.1944]	R ² 0.971225 s 0.00412458 DW 1.90 AR 1- 5 F(5, 53) 0.2559 [0.9350] ARCH 4 F(4, 50) 8.2479 [0.0000] Normality c ² (2) 5.1598 [0.0758] RESET F(1, 57) 3.2564 [0.0764]	R ² 0.969527 s 0.00398603 DW 2.03 AR 1- 5 F(5, 48) 0.46784 [0.7983] ARCH 4 F(4, 45) 3.5538 [0.0133] Normality c ² (2) 6.9901 [0.0303] RESET F(1, 52) 0.092264[0.7625]

Table 2. Japan

*Derived from a RLS regression of the interest rate on a constant, 4-quarter ahead expected inflation, output gap and two lags of the dependent variable.

**As for the note above, but now with one lag of the Fed Funds Rate on the RHS.

***We tested for the addition of other regressors. Zero restrictions on lagged money growth and changes in the current, one- and twice-lagged trade weighted exchange rate were tested by a F-version of the Wald test. P-values in brackets.

Asymptotic standard errors are in parentheses. AR is a LM test for the hypothesis of no serial correlation; ARCH checks whether residuals have an ARCH structure, with no ARCH as the null; Normality tests the normality of residuals; RESET tests the null of no functional mis-specification. P-values in brackets.

Sample Regressor	1971Q4-1996Q3*	1980Q1-1996Q3*	1985Q1-1996Q3**
Constant	0.02213 (0.02348)	0.006149 (0.02366)	0.02422 (0.007616)
Expected Inflation	1.18 (0.4148)	1.81 (0.5315)	1.079 (0.2148)
Output Gap	1.572 (0.7553)	0.9438 (0.6183)	0.9266 (0.1387)
Variable Addition Tests***	money growth 0.02210 [0.9781] exchange rate 1.1505 [0.3211]	money growth 0.04188 [0.9590] exchange rate 0.36603 [0.6950]	money growth 0.05796 [0.9438] exchange rate 0.11224 [0.8941]
Summary Statistics	R ² 0.811253 S 0.0151201 DW 2.14 AR 1- 5 F(5, 90) 5.0224 [0.0004] ARCH 4 F(4, 87) 15 [0.0000] Normality $\chi^2(2)$ 63.106 [0.0000] RESET F(1, 94) 0.38632 [0.5357]	R ² 0.814444 S 0.0165079 DW 2.19 AR 1- 5 F(5, 57) 3.42 [0.0090] ARCH 4 F(4, 54) 17.675 [0.0000] Normality $\chi^2(2)$ 65.253 [0.0000] RESET F(1, 61) 1.6571 [0.2029]	R ² 0.950583 S 0.00440362 DW 1.95 AR 1- 5 F(5, 40) 0.76539 [0.5802] ARCH 4 F(4, 37) 0.48356 [0.7476] Normality $\chi^2(2)$ 2.9124 [0.2331] RESET F(1, 44) 8.28e-007 [0.999]

Table 3. USA

*Derived from a RLS regression of the interest rate on a constant, 4-quarter ahead expected inflation, output gap and two lags of the dependent variable.

** Derived from a RLS regression of the interest rate on a constant, 2-quarter ahead expected inflation, output gap and one lag of the dependent variable.

***We tested for the addition of other regressors. Zero restrictions on lagged money growth and changes in a lagged trade-weighted index of effective exchange rate were tested by a F-version of the Wald test on the baseline model augmented of each new variable. P-values in brackets.

Asymptotic standard errors are in parentheses. AR is a LM test for the hypothesis of no serial correlation; ARCH checks whether residuals have an ARCH structure, with no ARCH as the null; Normality tests the normality of residuals; RESET tests the null of no functional mis-specification. P-values in brackets.

Sample Regressor	1975Q3-1996Q3		1980Q1-1996Q3		1985Q1-1996Q3			
	Baseline*	Adding Exchange Rate**	Baseline*	Baseline***	Baseline***	Baseline***		
Constant	0.04062 (0.02056)	0.02662 (0.02697)	0.0393 (0.0187)		0.02367 (0.01275)			
Expected Inflation	0.9088 (0.2821)	1.117 (0.3775)	1.087 (0.322)		1.403 (0.2831)			
Output Gap	0.8017 (0.3672)	0.9981 (0.4593)	0.6779 (0.3344)		0.6388 (0.1987)			
Exchange Rate		-0.6601 (0.3609)						
Variable Addition Tests****	M4 growth	2.2368 [0.1135]		money growth	0.84828 [0.4331]	moneygrowth	4.7366 [0.0141]	
	M1 growth	2.4012 [0.0972]		exchange rate	1.565 [0.2072]	exchange rate	2.0764 [0.1186]	
	exchange rate	2.5803 [0.0595]		German rate	1.5552 [0.2096]	German rate	3.7459 [0.0184]	
	German rate	3.598 [0.0173]						
Summary Statistics	R ²	0.867889	R ²	0.878873	R ²	0.904109	R ²	0.93223
	s	0.011124	s	0.0107179	s	0.00982599	s	0.00844755
	DW	1.67	DW	1.58	DW	1.74	DW	1.27
	AR 1- 5 F(5, 76)	0.81065 [0.5457]	AR 1- 5 F(5, 75)	1.1024 [0.3664]	AR 1- 5 F(5, 58)	0.83746 [0.5286]	AR 1- 5 F(5, 38)	2.3838 [0.0563]
	ARCH 4 F(4, 73)	1.6248 [0.1772]	ARCH 4 F(4, 72)	0.98115 [0.4233]	ARCH 4 F(4, 55)	1.2151 [0.3150]	ARCH 4 F(4, 35)	1.8764 [0.1365]
	Normality $\chi^2(2)$	7.1475 [0.0281]	Normality $\chi^2(2)$	5.4778 [0.0646]	Normality $\chi^2(2)$	8.6269 [0.0134]	Normality $\chi^2(2)$	12.864 [0.0016]
	RESET F(1, 80)	0.0955 [0.7581]	RESET F(1, 79)	0.18972 [0.6643]	RESET F(1, 62)	1.2575 [0.2664]	RESET F(1, 42)	2.4368 [0.1260]

Table 4. United Kingdom

*Derived from a RLS regression of the interest rate on a constant, 4-quarter ahead expected inflation, output gap and one lag of the dependent variable.

**Derived from a RLS regression of the interest rate on a constant, 4-quarter ahead expected inflation, output gap and the current trade-weighted index of effective exchange rate.

***Derived from a RLS regression of the interest rate on a constant, one-quarter ahead expected inflation, output gap and one lag of the dependent variable.

****We tested for the addition of other regressors. Zero restrictions on lagged money growth (both M4 and M1), changes in the current and lagged trade-weighted index of effective exchange rate and current and lagged 3-month German FIBOR were tested by a F-version of the Wald test. P-values in brackets.

<i>Sample Regressor</i>	1975Q3-1996Q2	1975Q3-1996Q2	1982Q1-1996Q2
	<i>Baseline*</i>	<i>Adding Federal Funds Rate**</i>	<i>Adding Federal Funds Rate***</i>
Constant	0.04624 (0.01912)	0.01807 (0.00929)	0.02178 (0.007424)
Expected Inflation	1.036 (0.3289)	0.007358 (0.1505)	0.2022 (0.2541)
Output Gap	0.6367 (0.5969)	0.3783 (0.209)	0.224 (0.1501)
Fed Funds Rate		1.009 (0.1523)	0.8696 (0.161)
<i>Variable Addition Tests****</i>	<i>money growth</i> 1.168 [0.3164] <i>exchange rate</i> 0.54758 [0.6513]		<i>exchange rate</i> 3.2878 [0.0281]
<i>Summary Statistics</i>	<i>R</i> ² 0.740868 <i>s</i> 0.0184464 <i>DW</i> 1.98 <i>AR 1-4 F</i> (4, 72) 0.10383 [0.9808] <i>ARCH 4 F</i> (4, 68) 6.6823 [0.0001] <i>Normality c</i> ² (2) 20.536 [0.0000] <i>RESET F</i> (1, 75) 0.02468[0.8756]	<i>R</i> ² 0.818641 <i>s</i> 0.0152328 <i>DW</i> 2.32 <i>AR 1-4 F</i> (4, 74) 6.8396 [0.0001] <i>ARCH 4 F</i> (4, 70) 7.2532 [0.0001] <i>Normality c</i> ² (2) 4.1906 [0.1230] <i>RESET F</i> (1, 77) 0.3653[0.5473]	<i>R</i> ² 0.907322 <i>s</i> 0.00879038 <i>DW</i> 1.96 <i>AR 1-4 F</i> (4, 47) 0.37725 [0.8237] <i>ARCH 4 F</i> (4, 43) 1.9921 [0.1128] <i>Normality c</i> ² (2) 0.75685 [0.6849] <i>RESET F</i> (1, 50) 0.14571 [0.7043]

Table 5. Canada

*Derived from a RLS regression of the interest rate on a constant, 4-quarter ahead expected inflation, output gap and two lags of the dependent variable.

**Derived from a RLS regression of the interest rate on a constant, 4-quarter ahead expected inflation, output gap, two lags of the dependent variable and the current Fed Funds Rate.

***Derived from a RLS regression of the interest rate on a constant, 4-quarter ahead expected inflation, current and lagged output gap, one lag of the dependent variable and current Fed Funds Rate.

****We tested for the addition of other regressors. Zero restrictions on lagged money growth and changes in the current and lagged trade-weighted index of effective exchange rate were tested by a F-version of the Wald test. P-values in brackets.

Sample Regressor	1982Q3-1997Q2			
	Baseline*		Adding ERM dummy**	
Constant	0.06397 (0.01735)		0.06238 (0.00912)	
Expected Inflation	0.6763 (0.2811)		0.7111 (0.1471)	
Output Gap	0.4803 (0.4653)		0.4461 (0.2389)	
ERM dummy			0.08641 (0.02487)	
Variable Addition Tests***			money growth	2.3225 [0.1079]
			exchange rate	1.6609 [0.1868]
			German rate	2.5539 [0.0654]
Summary Statistics	R^2	0.826297	R^2	0.852995
	s	0.0117457	s	0.01091
	DW	1.66	DW	1.42
	AR 1-4 F(4, 52)	2.2564 [0.0755]	AR 1-4 F(4, 51)	3.288 [0.018]
	ARCH 4 F(4, 48)	0.26744 [0.8975]	ARCH 4 F(4, 47)	2.653 [0.044]
	Normality $\chi^2(2)$	10.808 [0.0045]	Normality $\chi^2(2)$	2.238 [0.327]
	RESET F(1, 55)	3.463 [0.0681]	RESET F(1, 54)	3.48 [0.0676]

Table 6. Sweden

*Derived from a RLS regression of the interest rate on a constant, one-quarter ahead expected inflation, output gap and one lag of the dependent variable.

**Derived from a RLS regression of the interest rate on a constant, one-quarter ahead expected inflation, output gap and a dummy variable assuming value one in the third and fourth quarter on 1992 and zero elsewhere, and one lag of the dependent variable.

***We tested for the addition of other regressors. Zero restrictions on lagged money growth, changes in the current and lagged trade-weighted index of effective exchange rate and current and lagged 3-month German FIBOR were tested by a F-version of the Wald test. P-values in brackets.

Asymptotic standard errors are in parentheses. AR is a LM test for the hypothesis of no serial correlation; ARCH checks whether residuals have an ARCH structure, with no ARCH as the null; Normality tests the normality of residuals; RESET tests the null of no functional misspecification. P-values in brackets.

<i>Sample Regressor</i>	1982Q4-1997Q2*	1982Q4-1997Q1**
Constant	0.06188 (0.00819)	0.06278 (0.00995)
Expected Inflation	1.105 (0.112)	1.106 (0.1315)
Output Gap	0.01263 (0.1858)	-0.3916 (0.1965)
<i>Variable Addition Tests***</i>	money growth 2.5909 [0.0844] exchange rate 1.8725 [0.1457]	
<i>Summary Statistics</i>	R^2 0.933781 s 0.0143532 DW 1.93 AR 1- 4 F(4, 51) 0.21108 [0.9311] ARCH 4 F(4, 47) 5.3048 [0.0013] Normality $\chi^2(2)$ 1.6867 [0.4303] RESET F(1, 54) 1.6545 [0.2038]	R^2 0.940185 s 0.0138594 DW 1.76 AR 1- 4 F(4, 46) 0.58269 [0.6767] ARCH 4 F(4, 42) 2.0449 [0.1054] Normality $\chi^2(2)$ 11.539 [0.0031] RESET F(1, 49) 0.11753 [0.7332]

Table 7. New Zealand

*Derived from a RLS regression of the interest rate on a constant, one-quarter ahead expected inflation, output gap and one lag of the dependent variable.

**Derived from a RLS regression of the interest rate on a constant, two-quarter ahead expected inflation, output gap and one lag of the dependent variable.

***We tested for the addition of other regressors. Zero restrictions on lagged money growth, changes in the current and lagged trade-weighted index of effective exchange rate were tested by a F-version of the Wald test. P-values in brackets.

Asymptotic standard errors are in parentheses. AR is a LM test for the hypothesis of no serial correlation; ARCH checks whether residuals have an ARCH structure, with no ARCH as the null; Normality tests the normality of residuals; RESET tests the null of no functional mis-specification. P-values in brackets.

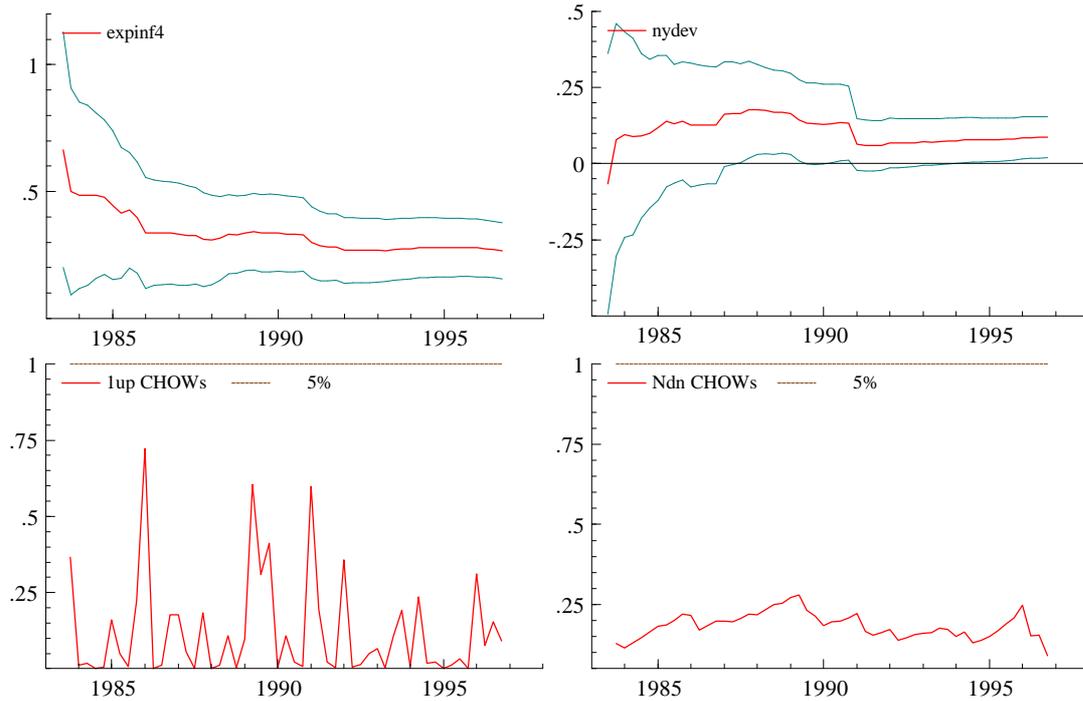


Figure 1. **Germany**. 1980(1)-1996(4). Recursive coefficients and standard error bands; 1-step, N-step up Chow tests (5%)

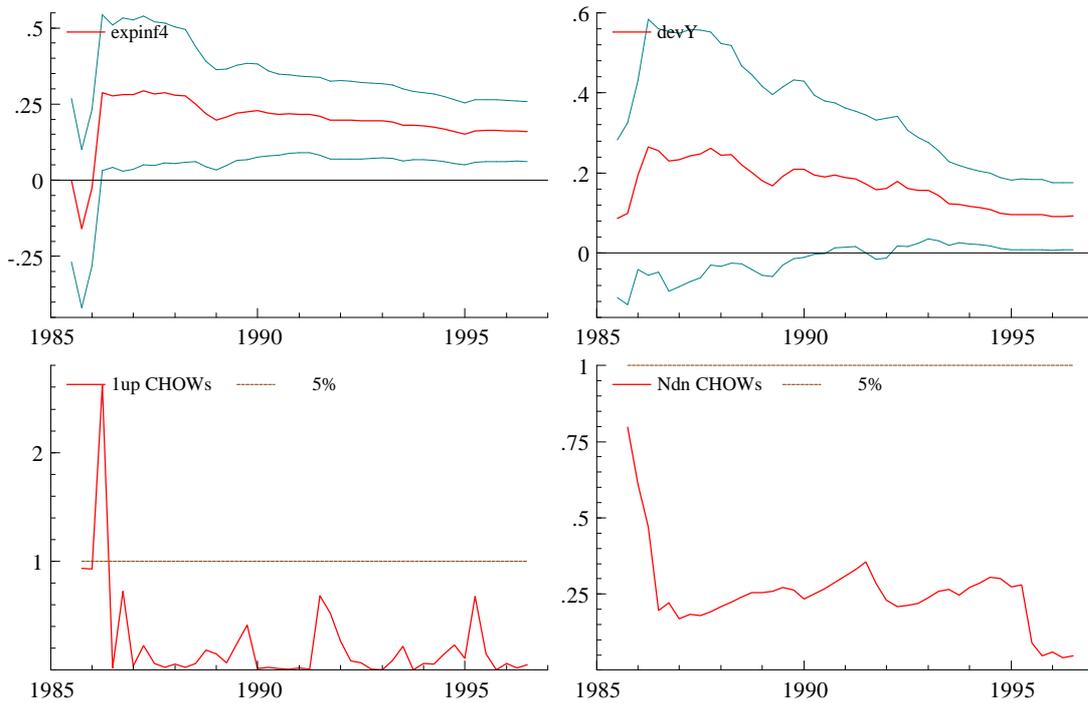


Figure 2. **Japan**. 1982(1)-1996(3). Recursive coefficients and standard error bands; 1-step, N-step up Chow tests (5%)

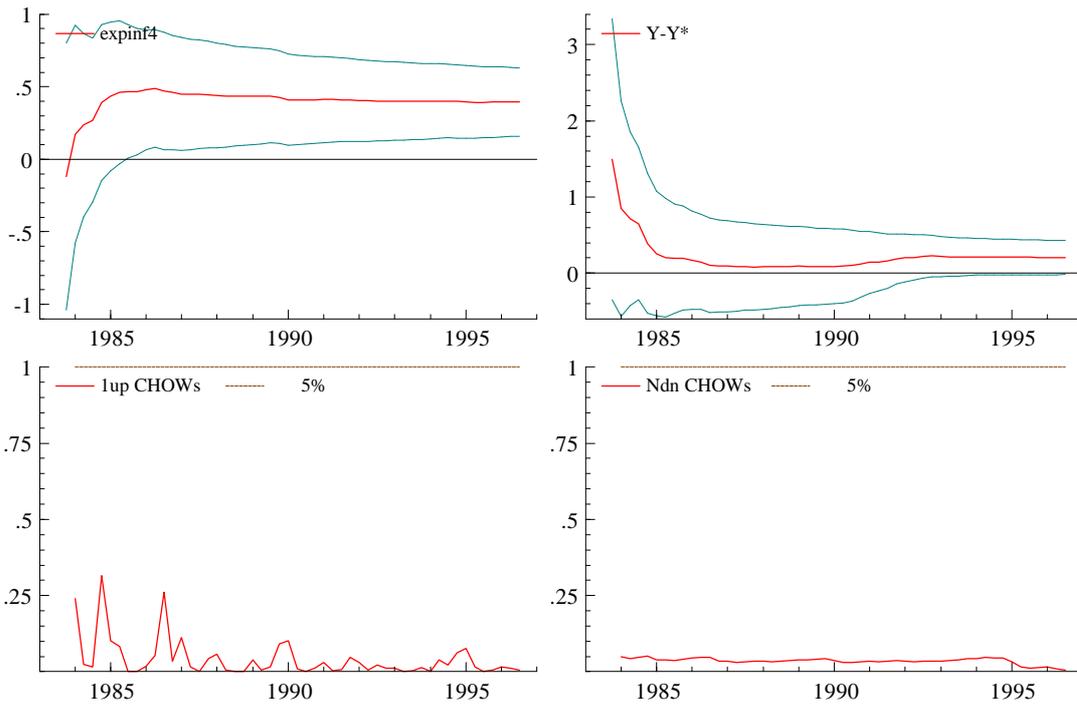


Figure 3. **USA.** 1980(1)-1996(3). Recursive coefficients and standard error bands; 1-step, N-step up Chow tests (5%)

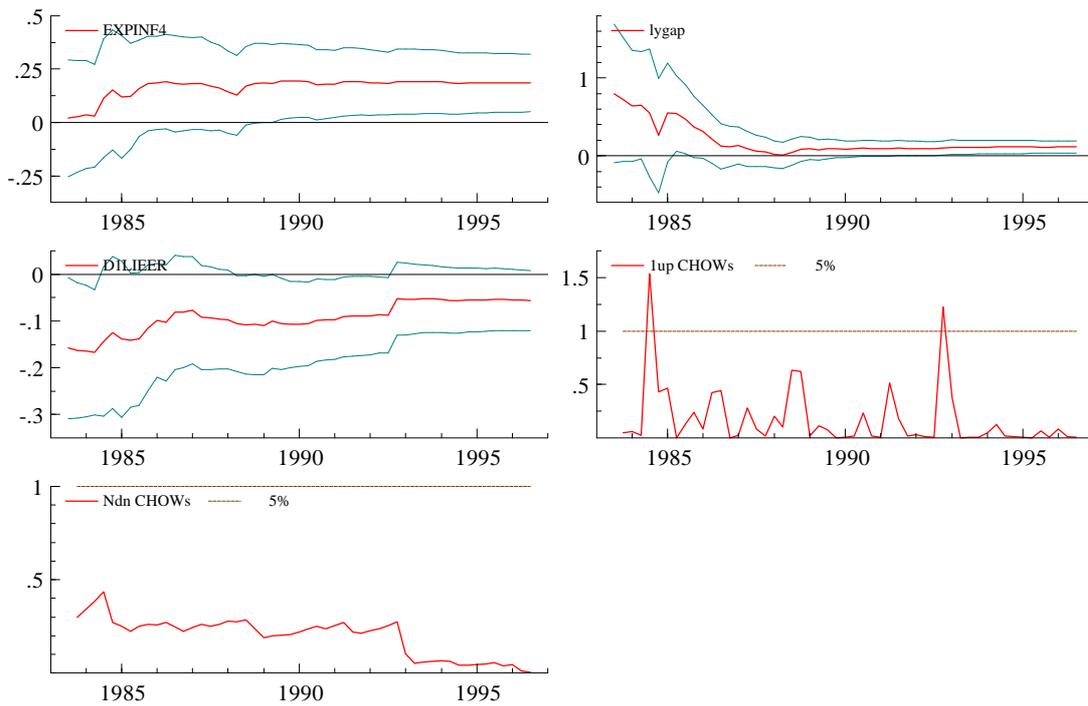


Figure 4. **United Kingdom.** 1980(1)-1996(3). Recursive coefficients and standard error bands; 1-step, N-step up Chow tests (5%)

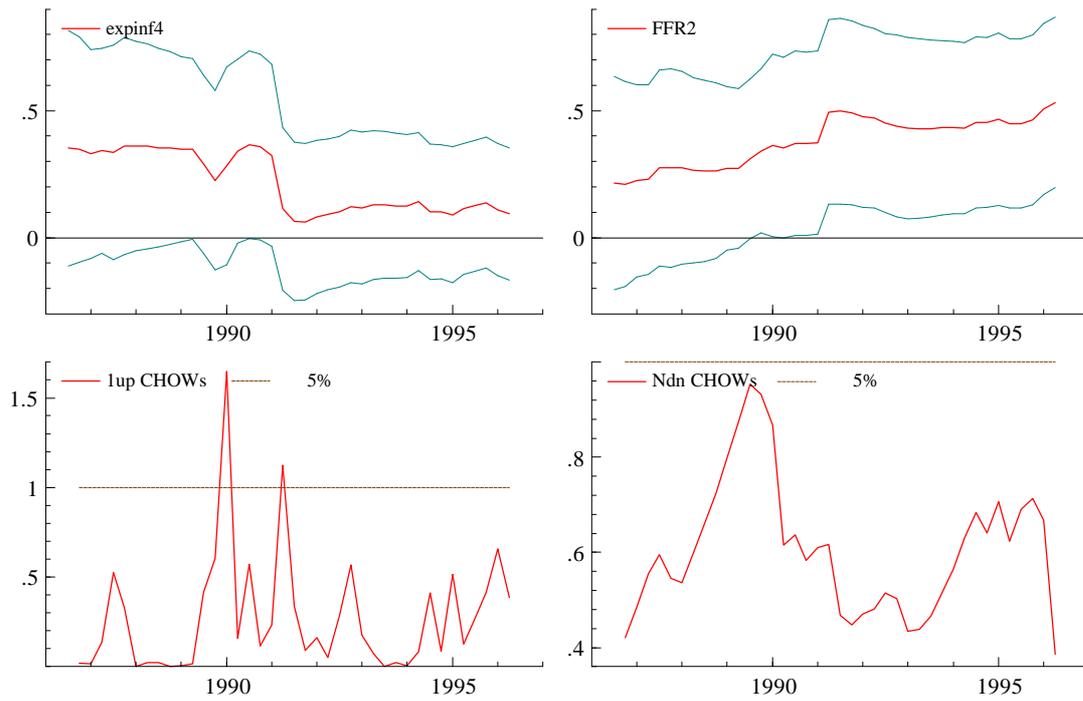


Figure 5. **Canada**. 1982(2)-1996(2). Recursive coefficients and standard error bands; 1-step, N-step up Chow tests (5%)

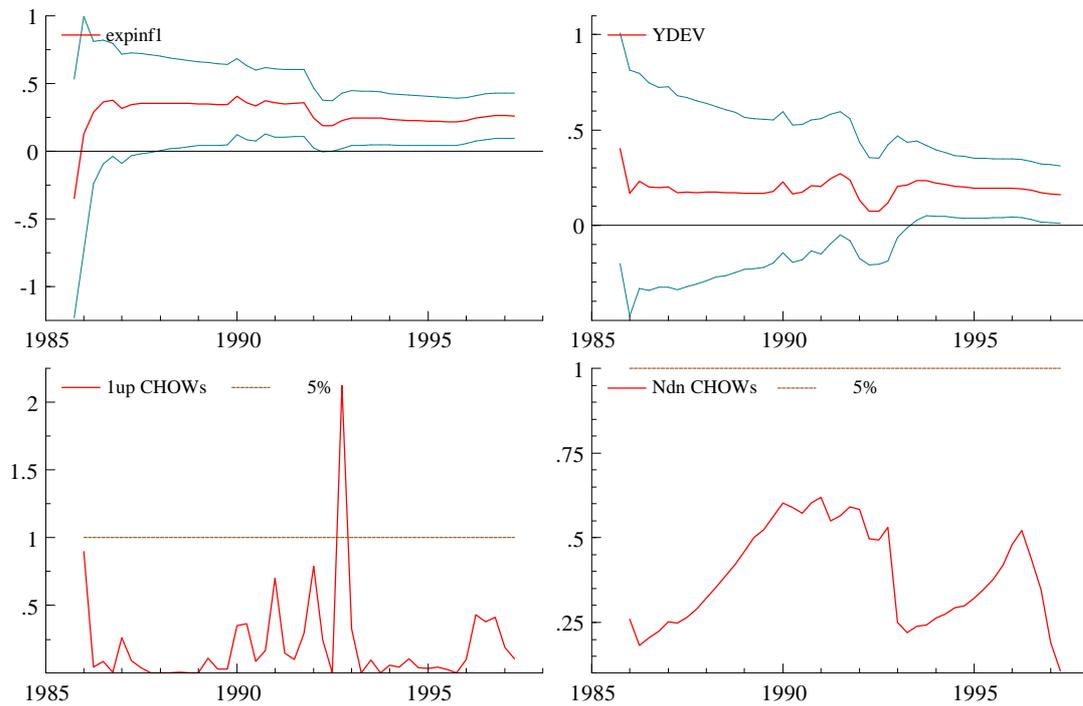


Figure 6. **Sweden**. 1982(2)-1997(2). Recursive coefficients and standard error bands; 1-step, N-step up Chow tests (5%)

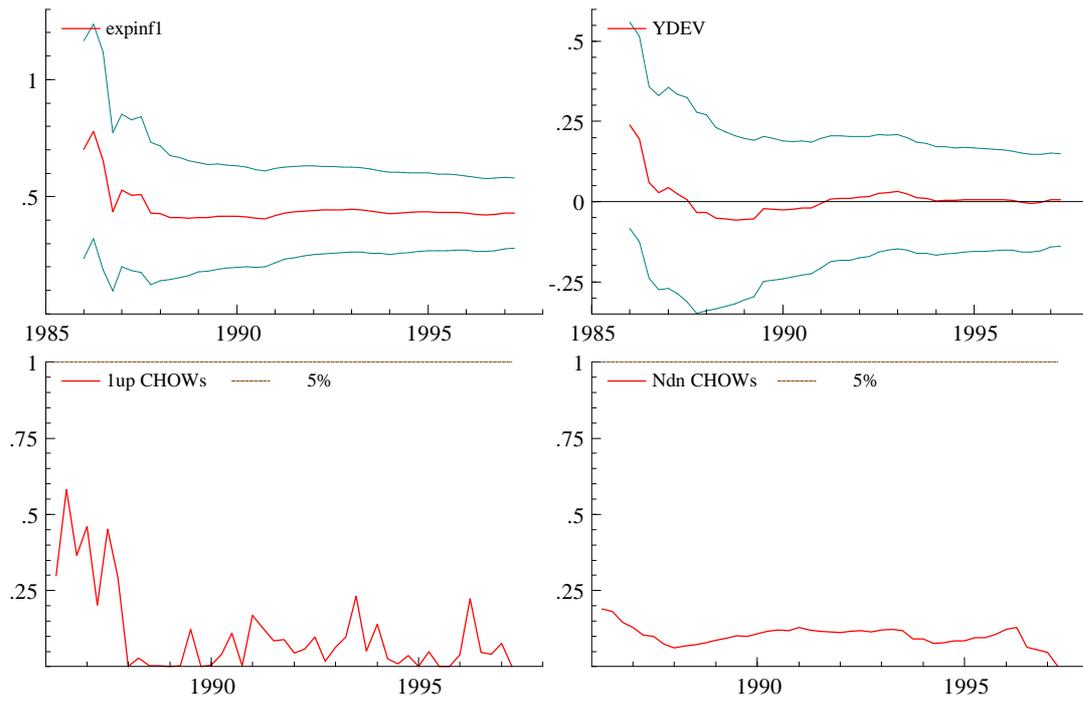
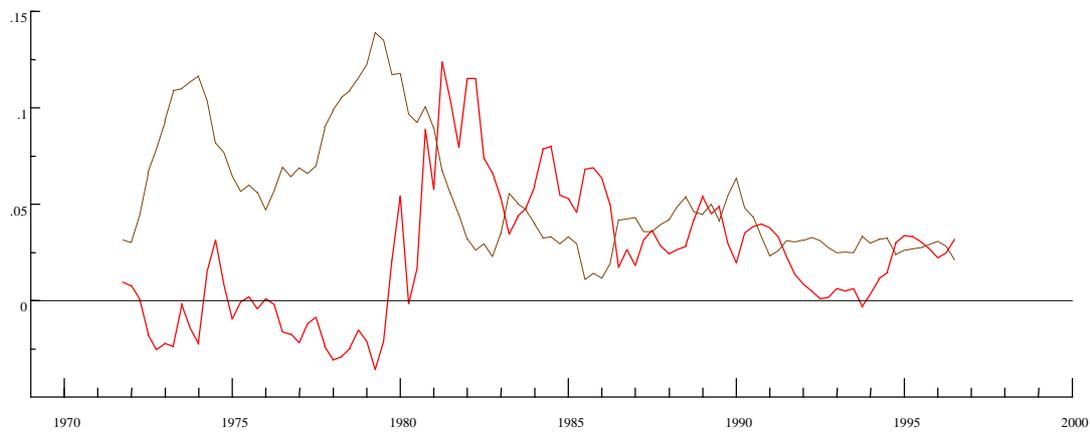


Figure 7. **New Zealand**. 1982(4)-1997(2). Recursive coefficients and standard error bands; 1-step, N-step up Chow tests (5%)

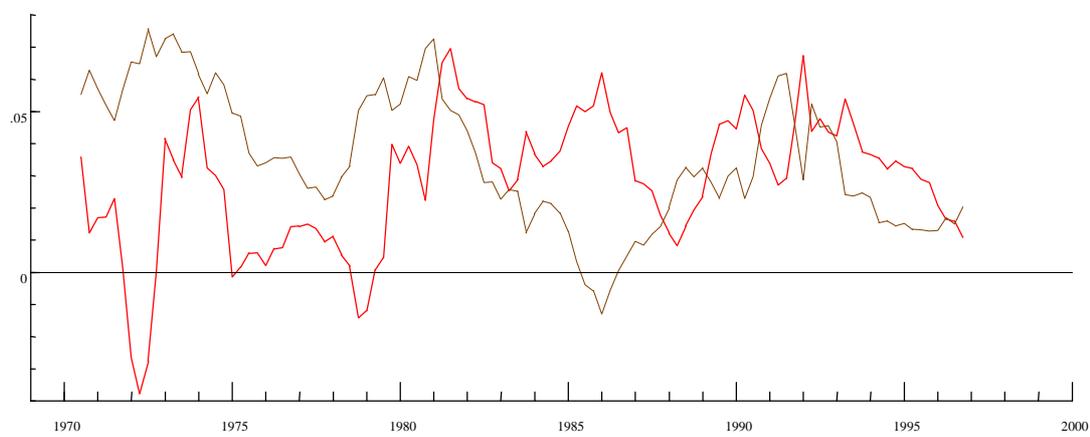
Appendix A: Estimates of Output Gaps and Expected Inflation



Figure A.1 - Output gaps



USA



Germany

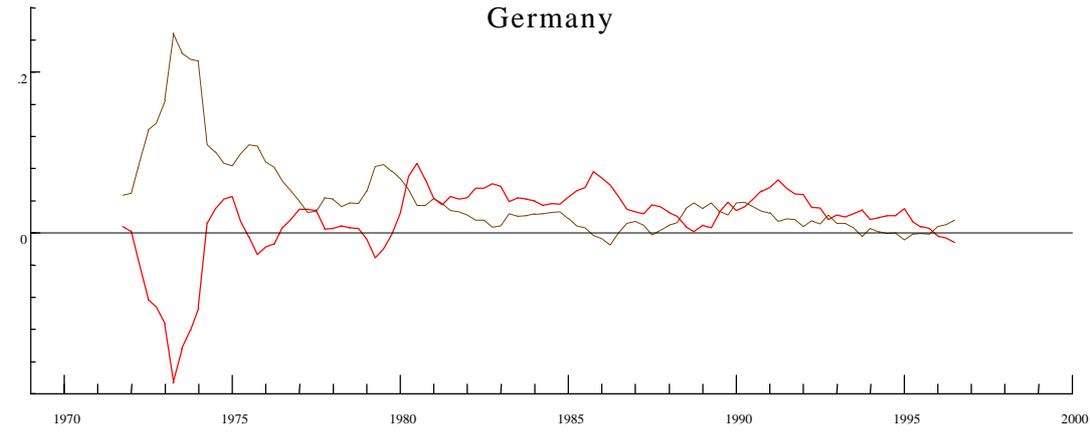


Figure A.2 - USA, Germany, Japan : *Ex ante* real interest rates (solid lines) and (4-quarter ahead) expected inflation (dotted lines)

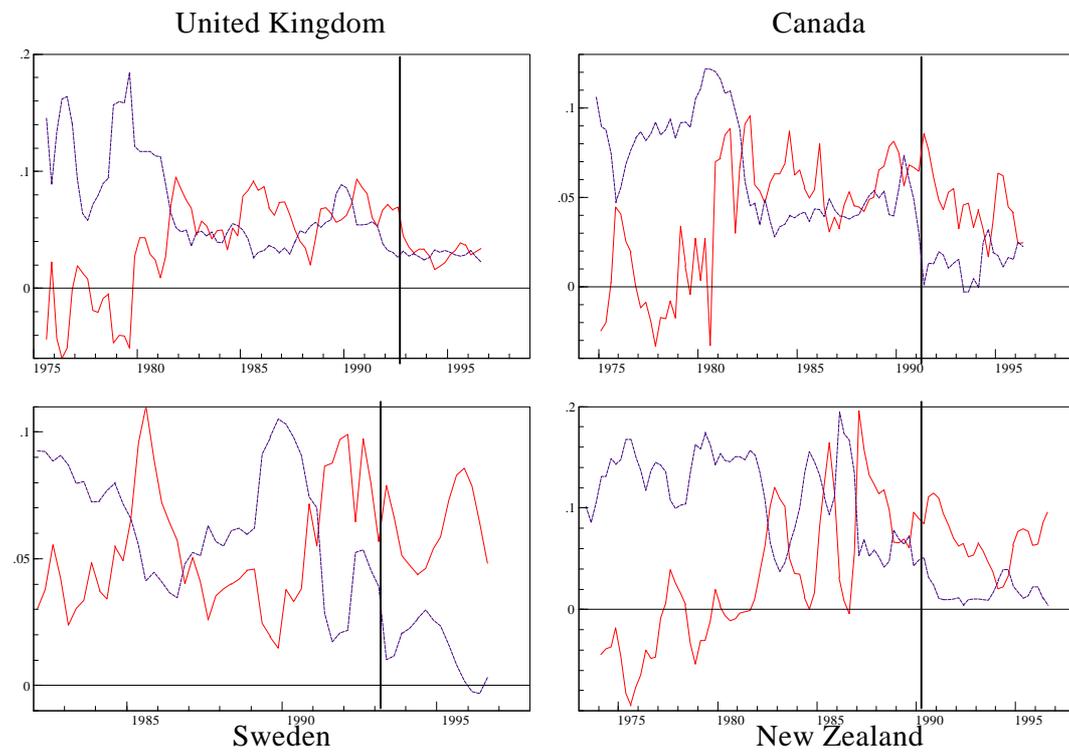


Figure A.3 - United Kingdom, Canada, Sweden, New Zealand
Ex ante real interest rates (solid lines) and (4-quarter ahead) expected inflation (dotted lines). The vertical lines represent the announcement of inflation targets

Data Appendix

The data we used were quarterly series, extracted from OECD *Main Economic Indicators*, apart from a few cases, in which the source is equivalently quoted. In most cases we were able to employ seasonally adjusted data.

For each country we measured output using the GDP at constant prices series. For Sweden and New Zealand the available constant price series for GDP do not date back further than 1980 and 1982Q2, respectively. The inflation series were defined as simple 4-quarter log-differences in the all-items CPI, except for Britain, where it was the equivalent change in the index of retail prices excluding mortgage interest payments (not available before 1975).

The index of effective exchange rates (trade weighted) was the measure for the exchange rates. Also, spot exchange rates vis-a-vis the US dollar were tried for Japan, Germany, Canada, New Zealand and the UK; vis-a-vis the German mark for the UK and Sweden.

The rate on US Federal Funds was used as the foreign interest rate for Japan, Germany, Canada and New Zealand. The 3-month FIBOR German rate was the foreign rate for the UK and Sweden.

Below we briefly outline the short-term interest rates we chose as policy indicators, along with the monetary aggregates we applied in the generation of regressors. The rates are generally converted from monthly series.

Country	Modelled Interest Rate Variable	Money
<i>USA</i>	<u>Federal Funds Rate</u> . As noted in the main text, during the early to mid-80s the FFR provides an accurate measure of the Fed's policy stance. The only exception is the Volcker experiment in the 1979-82 period, when the Fed's operating procedures could be better summarised by a different instrument choice (inter alia, Bernanke and Mihov, 1995; Goodfriend, 1995)	M1
<i>JAPAN</i>	The <u>Call Money Rate</u> (rate between financial institutions, source Bank of Japan) is directly affected by the Bank of Japan reserve management policy, through discount window and open market operations (see Ichimura, 1993)	M2 plus CD
<i>GERMANY</i>	The Bundesbank's intentions are mainly reflected by the rate in the market for interbank reserves, the <u>Call Money Rate</u> . In fact, the discount window lending to commercial banks exclusively affected the behaviour of this rate until 1985, when the banks started to be supplied with reserves by repurchase operations. Since then the call rate shadows the rate on these loans (REPO rate). (see Bernanke and Mihov, 1997; Clarida and Gertler, 1997)	M3*
<i>UK</i>	We use an <u>Overnight Interbank Rate</u> series post-1983. This is not available pre-1983, and we use the <u>Rate on 90-day Treasury Bills</u> , which displays a very close correlation with the interbank lending rate, for those observations (source: IMF, IFS).	M4
<i>CANADA</i>	The Bank of Canada introduced in 1996 the concept of Monetary Conditions Index (MCI) as its short-run operational target. The changes in the index are defined as a weighted average of the changes in the 90-day commercial paper rate and the changes in a trade-weighted Can\$ exchange rate. Although the MCI was computed backward and onward from 1987, the <u>Overnight Money Market Rate</u> (available from 1975) is clearly a superior indicator of the Bank's policy stance	M1, M2plus**
<i>SWEDEN</i>	During the fixed exchange rate regime the overnight rate in the interbank market represented the Riksbank's favourite instrument to keep the desired krona's parity. Then, after the switch to the inflation targeting regime, the Repo rate has become the Bank's operational instrument. The sake of homogeneity and continuity suggested to use the <u>Rate on 3-month Treasury Discount Notes</u> (not available before 1982), which roughly shadows the behaviour of both marginal and Repo rates (Baumgartner et al., 1997).	M3

NEW ZEALAND

The Rate on 90-day Bank Bills (not available before 1974) was our choice. Until March 1985 New Zealand has pursued a policy of adjustable pegged exchange rate. "...the instrument since 1985 has been the quantity target for settlement balances held at the Reserve Bank. Settlement cash is used by commercial banks for end-of-day settlements with each other and the government. Should the banks run out of cash during the settlement period, further cash is available from the Reserve Bank by discounting Reserve Bank bills of short maturity at a penalty rate of 1.5% above market rates...Such an approach allows interest rates to move quickly, particularly when the change involves a politically unpopular increase in interest rates..." (Fischer, 1995, page35) It is then understandable why banks prefer to act in the bank bills market, whose short-term interest rate tends to react rapidly to changes in policy intentions.

M1

*The Bundesbank announced targets for the growth of Central Bank Money until 1987, when it switched to M3, which we chose. The two move very closely together, apart from two episodes of divergence in 1988 and 1990-91. Notwithstanding the official target is announced in terms of base-money growth, the evidence points to Germany as to an "atypical" inflation targeter, who influences the money markets through changes in a day-to-day rate (Neumann and von Hagen, 1993; von Hagen, 1995; Bernanke and Mihov, 1997; Mishkin and Posen, 1997).

** Until 1982 the Bank of Canada was committed to target M1. It is now following closely also the behaviour of M2+ to get some clues about future inflation (Freedman, 1995).